Wicklow County Development Plan 2022-2028 Volume 2, Part 5 Level 1, 2 & 3 Settlements

LEVEL 1	BRAY MUNICIPAL DISTRICT
LEVEL 2	WICKLOW TOWN – RATHNEW
LEVEL 3	GREYSTONES – DELGANY & KILCOOLE ARKLOW BLESSINGTON



LEVEL 1, 2 & 3 SETTLEMENTS

FOREWORD

This part of the County Development Plan provides the local planning policies and objectives for the Level 1, 2 and 3 settlements in the County which are being adopted into the County Development Plan via the variation process during the lifetime of the plan.

The **Wicklow Town – Rathnew Local Area Plan 2025** was adopted on 12 May 2025, with Variation No. 2 to the County Development Plan running alongside the LAP making process. Variation No. 2 incorporated the maps of the Wicklow Town – Rathnew LAP into the County Development Plan.

The **Blessington Local Area Plan 2025** adopted on 16 June 2025 with Variation No. 3 to the County Development Plan running alongside the LAP making process. Variation No. 3 incorporated the maps of the Blessington LAP into the County Development Plan.

The Bray Municipal District Local Planning Framework, the Greystones – Delgany & Kilcoole Local Planning Framework and the Arklow Local Planning Framework are currently under review (2025) and will be included here upon adoption.

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5.0 INTRODUCTION TO LOCAL AREA PLANS

5.0.1 Introduction

Local Area Plans (LAP) are prepared pursuant to Section 20 of the Planning & Development Act 2000 (as amended)

The purpose of these LAPs is to put in place a land use framework that will guide the future sustainable development of each settlement / area. LAPs are made up of a written statement, a land use map, additional maps (e.g. heritage, key green infrastructure, etc) and appendices (e.g. SEA, AA, SFRA). These plans, in conjunction with the County Development Plan, will inform and manage the future development of the area. Each LAP is published separately to the County Development Plan, however in order to ensure consistency in the proper planning of the County, the land use zoning map and key development objectives maps have been included here in the County Development Plan.

The majority of policies, objectives and development standards that will apply in LAP settlement / areas are already determined in the Wicklow County Development Plan and all efforts are made to minimise repetition of County Development Plan objectives in Local Area Plans, unless it is considered necessary to emphasise assets or restate objectives that have particular relevance and importance to the area. While this will facilitate the streamlining of these plans to just those issues that are relevant to each area, and an overall reduction in the content of these plans, this should not be seen as a diminution of the level of importance or indeed protection afforded to these areas.

In particular, development standards, retail strategies, housing strategies etc that are included in the County Development Plan shall not be repeated. Any specific policies / objectives or development standards required for these areas will be stated as precisely that, and in all cases will be consistent with the County Development Plan. Thus development standards will therefore be the same across the entire County, and any differences for specific settlements would be clear and transparent, to both those adopting the plans, and the general public alike.

Local Area Plans Written Statements and Maps

Local Area Plans shall only include objectives that are area specific and achievable, and avoid those that are aspirational or are best dealt with in the annual budget, road works programme, etc. The role of land use plan is to put in place a framework within which development can occur, but does not decide what works actually get done by either private individuals or public bodies. The delivery of objectives will be determined by the initiation of private development or by the allocation of public funding through the annual budgetary process, which is a separate process to any land use plan.

These plans have been framed in accordance with the development horizon set out in the 2022 County Development Plan. For example, residential development objectives including land zoning provisions have been made on the basis of providing enough housing land to meet the prevailing Core Strategy population and housing targets set out in the County Development Plan at the time of adoption of each LAP, with flexibility in the zoning provisions to ensure that (a) the targets can be achieved in the event that unforeseen impediments to the development of certain lands arise and (b) the LAPs do not have to be formally amended to reflect any changes in the Core Strategy or population / housing targets that may arise.

The existing Local Area Plan will remain in place until that LAP is superseded by a new plan.

5.0.2 Zoning and Land Use Objectives

The land use zoning map and key development objectives maps for each Local Area Plan are presented here. The land use zoning map for each settlement indicates the boundary of the settlement / LAP and the land use zoning objectives within each settlement.

ZONING	OBJECTIVE	DESCRIPTION
RE: Existing Residential	To protect, provide and improve residential amenities of existing residential areas	To provide for house improvements, alterations and extensions and appropriate infill residential development in accordance with principles of good design and protection of existing residential amenity. In existing residential areas, the areas of open space permitted, designated or dedicated solely to the use of the residents will normally be zoned 'RE' as they form an intrinsic part of the overall residential development; however new housing or other non-community related uses will not normally be permitted.
RN1: New residential Priority 1	To provide for new residential development and supporting facilities during the lifetime of the plan.	To facilitate for the provision of high quality new residential developments at appropriate densities with excellent layout and design, well linked to the town centre and community facilities. To provide an appropriate mix of house sizes, types and tenures in order to meet household needs and to promote balanced communities.
RN2 New residential Priority 2	To provide for new residential development and supporting facilities where it can be demonstrated that such development would accord with the Core Strategy housing target for that settlement in accordance with the objectives set out in the relevant Local Plan.	To facilitate for the provision of high quality new residential developments at appropriate densities with excellent layout and design, well linked to the town centre and community facilities. To provide an appropriate mix of house sizes, types and tenures in order to meet household needs and to promote balanced communities.
RS: Special Residential	To protect, provide and improve residential amenities in a format and a density specified in the relevant local plan.	To facilitate for the provision of high quality new residential environments with excellent layout and design, reflecting the density and character of the surrounding area.
TC: Town Centre	To provide for the development and improvement of appropriate town centre uses including residential, retail, commercial, office and civic use.	To develop and consolidate the existing town centre to improve its vibrancy and vitality with the densification of appropriate commercial and residential developments ensuring a mix of commercial, recreational, civic, cultural, leisure and residential uses, while delivering a quality urban environment, with emphasise on regeneration, infill town and historic centre conservation; ensuring priority for public transport where applicable, pedestrians and cyclists, while minimising the impact of private car based traffic and enhance and develop the existing centre's fabric.
VC: Village Centre	To provide for the development and improvement of appropriate village centre uses in areas that are secondary or subsidiary area to the main town centre.	To develop and consolidate the village centre zones in an appropriate manner and to an appropriate scale and with such uses as specified in each town plan given their roles as a secondary or subsidiary area to the main town centre.

ZONING	OBJECTIVE	DESCRIPTION
NC:	To protect, provide for, and improve a	To provide for small scale mixed use commercial /
Neighbourhood	mix of neighbourhood centre services	community / retail developments that serve only an
Centre	and facilities, which provide for the day-	immediate catchment or planned new areas of
	to-day needs of the local community.	significant residential expansion.
SLC: Small Local	To provide for small scale local services	To facilitate the development of small scale local shop /
Centre		retail services and other local scale employment and
		community service uses that meet only the retail or
		service needs of residents in the immediate catchment
		and are not of such a scale or type that would detract or
		draw trade from the town centre.
LSS: Local Shops &	To provide for small scale local	To facilitate the limited development of small scale local
Services	neighbourhood shops and services	neighbourhood shops and retail services and other local
		service uses that meet only the retail or service needs of residents in the immediate catchment and are not of
		such a scale or type that would detract or draw trade
		from lands designated town centre.
E: Employment	To provide for the development of	To facilitate the further development and improvement
	enterprise and employment	of existing employment areas and to facilitate
		opportunities for the development of new high quality employment and enterprise developments in a good
		quality physical environment.
CE: Community &	To provide for civic, community and	To facilitate the development of necessary community,
Education	educational facilities	health, religious, educational, social and civic
		infrastructure.
AOS: Active Open	To protect and enhance existing and	Subject to the protection and enhancement of natural
Space	provide for new active open space	biodiversity, to facilitate the further development and improvement of existing active open spaces, formal
		exercise areas, sports grounds, playing pitches, courts
		and other games areas and to facilitate opportunities for
		the development of new high quality active recreational
001.0	-	areas.
OS1: Open Space	To protect and enhance existing public open space and provide for recreational	Subject to the protection and enhancement of natural biodiversity, to facilitate the further development and
	open space.	improvement of existing parks and casual play areas, to
		facilitate opportunities for the development of new high
		quality amenity open areas and to restrict developments
		/ activities (such as the use or development of such lands
		for formal sports grounds for organisations that are not available for a broad range of the public) that would
		reduce the opportunities for use by the wider public.
OS2: Natural	To protect and enhance existing open,	To protect, enhance and manage existing open,
Areas	undeveloped lands.	undeveloped lands that comprise flood plains, buffer
		zones along watercourses and rivers, steep banks, green
		. 3
DII: Dublic Htility	To maintain lands providing conject	,
. O. I ablic othicy		-
		stations, gasworks etc
PU: Public Utility	To maintain lands providing services infrastructure	breaks between built up areas, green corridors and areas of natural biodiversity. To allow for lands to be designated for public utilities such as waste water treatment plants, large ESB substations, gasworks etc

ZONING	OBJECTIVE	DESCRIPTION
T: Tourism	To provide for tourism related development	To provide for the sustainable development of tourism related structures, uses and infrastructure. To provide for the development of tourism facilities including accommodation of an excellent sustainable design and aesthetic quality. Tourism related office, civic and cultural and commercial development will be facilitated.
MU: Mixed Use	To provide for mixed use development	The nature of the mixed use development envisaged for any particular site is set out in the text of the plan.
AG: Agriculture	To provide for the sustainable development of agriculture, forestry and essential rural development.	Subject to the protection and enhancement of natural biodiversity, the rural landscape, and built and cultural heritage, to facilitate the further development and improvement of agriculture, forestry and essential rural development including rural-related enterprise and amenity / utility related infrastructure.
EX: Extractive	To provide for extraction / quarrying and	To facilitate the development of extraction/ quarrying,
Industry	associated activities including processing of extracted materials and land restoration	associated activities and land restoration

Zones relating to Wicklow Town – Rathnew LAP only:

ZONING	OBJECTIVE	DESCRIPTION
CC: Wicklow	To provide for educational facilities,	To develop Wicklow County Campus in conjunction with
County Campus	research and development (R&D), and	the SETU and other stakeholders as a third level
	enterprise development uses.	education facility and as a centre of excellence for
		enterprise development, education, training, research
		and development, with a focus on the film, food and
		renewable energy sectors. This will entail the
		development of appropriate infrastructure and facilities
		including classrooms, lecture theatres, labs, workshops,
		kitchen units, offices, etc and other necessary student
		facilities.

Zones relating to Wicklow Town – Rathnew only:

ZONING	OBJECTIVE	DESCRIPTION
WZ: Waterfront	improvement of the waterfront zone, to	To maintain existing and support the development / improvement of high quality community, amenity, leisure and tourism uses;

The box below gives typical appropriate uses for each zone type. The planning authority shall determine each proposal on its merits, and shall only permit the development of uses that enhance, complement, are ancillary to, or neutral to the zoning objective. Uses that are materially inconsistent with and detrimental to the zoning objective shall not be permitted.

Uses generally appropriate for **residential (RN / RE)** zoned areas include houses, apartments, residential open space, education, community facilities, retirement homes, nursing homes, childcare/crèche, health centres, guest house, bed and breakfast, places of public worship, home based economic activity, utility installations and ancillary development and other residential uses in accordance with the County Development Plan (CDP) and applicable Local Plan.

Uses generally appropriate for **town and village centre (TC/VC)** include residential development, childcare / crèche, commercial, education retail, retail services, health, restaurants, public house, public buildings, hotels, guest houses, nursing / care homes, parking, office, tourism and recreational uses, community, including provision for religious use, utility installations and ancillary developments for town centre uses in accordance with the CDP and applicable Local Plan.

Uses generally appropriate for **neighbourhood centre (NC)** include retail, retail services, health, restaurants, public house, public buildings, hotels, guest houses, nursing / care homes, parking, residential development, childcare/crèche, commercial, education, office, tourism and recreational uses, community, including provision for religious use, utility installations and ancillary developments for neighbourhood centre uses in accordance with the With the CDP and applicable Local Plan.

Uses generally appropriate for **local shops and services (LSS)** include retail, retail services, health, public house, guest houses, parking, residential development, childcare/crèche, commercial, office, tourism and recreational uses, community, including provision for religious use, utility installations and ancillary developments for local shops and services uses in accordance with the with the CDP and applicable Local Plan.

Uses generally appropriate for **small local centres (SLC)** include small scale local services as specified in the applicable Local Plan.

Uses generally appropriate for **employment (E)** zoned land include general and light industry, office uses, enterprise units, education, appropriate warehousing, petrol filling stations (as deemed appropriate), public transport depots, open space, including sports grounds, childcare / crèche, community facilities including community and sports centres, utility installations and ancillary developments for employment and industry uses in accordance with the CDP and applicable Local Plan.

Uses generally appropriate for **community and educational (CE)** zoned land include community, educational and institutional uses include burial grounds, places of worship, schools, training facilities, community hall, nursing homes, health related developments, sports and recreational facilities, utility installations and ancillary developments for community, educational and institutional uses in accordance with the CDP and applicable Local Plan.

Uses appropriate for **active open space (AOS)** zoned land are sport and active recreational uses including infrastructure and buildings associated with same. Education use may be considered appropriate in accordance with the objectives of the applicable Local Plan.

Uses appropriate for **open space (OS1)** zoned land are recreational uses such as formal / informal landscaped parks with off-road walking / cycling paths, as well as playgrounds, skate parks, Mixed Use Games Areas, outdoor gyms, and allotments.

Uses appropriate for **natural areas (OS2)** zoned land are uses that protect and enhance the function of these areas as flood plains, buffer zones along watercourses and rivers, green breaks between built up areas, green corridors and areas of natural biodiversity. The development of these lands for recreational uses may only be considered where such use is shown to not undermine the purpose of this zoning.

Uses generally appropriate for **public utility (PU)** zoned land are for the provision of necessary infrastructure and services such as roads / footpaths / cycleways, carparks, train station, water and waste water treatment plants, large ESB sub-stations, gasworks.

Uses generally appropriate for **tourism (T)** zoned land are tourism accommodation and tourism / recreational uses such as Bed & Breakfast, cultural uses, holiday homes, hotels, recreational facilities.

Uses generally appropriate for any **mixed use (MU)** area will be specified in the applicable Local Plan.

Uses generally appropriate for **agriculture (AG)** zoned land are agricultural uses (and associated buildings) including crop cultivation, horticulture, animal husbandry, forestry, residential (subject to policies in relation to housing in the open countryside as set out in the Wicklow County Development Plan), farm shops, agribusiness and agri-tourism where required to be in a rural location, equestrian uses, kennels, allotments, sustainable energy installations and utility structures, amenity walks and greenways.

Uses generally appropriate for **extractive industry (EX)** zoned land are extractive industry uses (the winning of all minerals and substances in or under land of a kind ordinarily worked by underground or open cast mining), including value added production, such as concrete, asphalt and block production, and ancillary developments in accordance with the County Development Plan.

Applicable to Wicklow Town - Rathnew LAP area only

Uses generally appropriate for **Wicklow County Campus (CC)** zoned land include car park, community facility, childcare / crèche, education, enterprise centre, industry (light), laboratory, office-based employment, open space, playground, public services, recreational building, recreational facility/sports club, residential¹, restaurant/ public house², skate park, film sector, food sector, renewable energy sector and ancillary developments for Wicklow County Campus uses in accordance with the County Development Plan and WTR LAP.

Uses generally appropriate for **waterfront (WZ)** zoned land include aquaculture / fishing, residential, childcare/crèche, civic / cultural uses, community facilities, education, employment / office uses, general and light industry, harbour uses, health related service / uses, hotels, maritime uses, recreational and leisure uses, retail, restaurants, parking, public house, tourism uses, utility installations and ancillary development in accordance with the CDP and WTR LAP.

Essential infrastructure, including roads / footpaths / cycleways and utilities that are necessary to support development lands, are generally permissible in all zones. Where such infrastructure would be required in OS1 or OS2 zones, and no other routes are viable, such infrastructure shall only be considered where it is shown it will not undermine the purpose of this zoning or give rise to significant adverse environmental impacts.

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¹ Only student accommodation related to the college

² Strictly only to meet the needs of the student population

Many uses exist where they do not conform to the designated zoning objective. When extensions to, or improvements of premises accommodating such uses are proposed, each shall be considered on its merits and permission may be granted where the development does not adversely affect the amenities of properties in the vicinity and does not prejudice the proper planning and development of the area.

Whilst the land-use zoning will give an indication of the acceptability or otherwise of particular uses in particular areas, proposed development will also be assessed in terms of compatibility with the development control guidelines and standards outlined in the Wicklow County Development Plan and this plan. Factors such as density, height, massing, traffic generation, public health regulations, design criteria, visual amenity, availability of services and potential nuisance by way of noise, odour and air pollution are also of importance in establishing whether or not a development proposal conforms to the proper planning and sustainable development of an area.

Phasing

The lands that are needed to be zoned to meet the current target will be zoned 'New Residential' and identified in this plan as 'RN 1 - New Residential Priority 1' lands.

In order to ensure a long term supply of zoned residential land, in particular to ensure flexibility in the event of an increase in housing targets during the lifetime of this plan, some Local Plans provide for additional zoned residential lands, over and above that needed to meet current targets, zoned 'RN2 – New Residential Priority 2'. Permission will only be considered for RN2 lands during the lifetime of the plan in accordance with the objectives set out in the relevant Local Plan.

It is an objective of the Council that development is undertaken in an orderly and sustainable manner. The development of zoned land should generally be phased in accordance with the sequential approach:

- Development should extend outwards from the town centre with undeveloped land closest to the centre and public transport routes (if available) being given preference, i.e. 'leapfrogging' to peripheral areas should be avoided;
- A strong emphasis should be placed on encouraging infill opportunities and better use of under-utilised lands; and
- Areas to be developed should be contiguous to existing developed areas.

Only in exceptional circumstances should the above principles be contravened, for example, where a barrier to development is involved. Any exceptions must be clearly justified by local circumstances and such justification must be set out in any planning application proposal.

The Council may, in certain cases, phase permitted development where this is considered necessary for the following:

- i. the promotion of an appropriate balance of employment, residential and service facilities (schools, shopping, community facilities etc.) and other uses that are required to increase the self-sufficiency of the settlement, or
- ii. ensuring the delivery of infrastructural services in tandem with development, including water, sewerage and road infrastructure, that is required to safeguard the environmental quality and public safety of the area.

European Sites

There are a number of 'European Sites' (SACs / SPAs) located in or in proximity to the plan area. The sites themselves are protected from inappropriate development through the legal provisions of the Habitats and Birds Directives, as well as the Planning Act. Such sites, where they are located within the plan boundary, are shown on the land use map and the heritage map associated with the plan as SAC / SPA as appropriate.

In a number of locations, there are lands adjoining European Sites, which while not being included in the legally designated site, are linked to the site in terms of similar or supporting habitats, water flows or other characteristics which render them important to protect from inappropriate development which may have a direct or indirect effect on the designated site itself³.

The approach to zoning lands adjoining European Sites has been as follows:

- 1. No lands within the actual European Site have been zoned.
- 2. Where there is existing developed areas, the lands have been zoned for their existing use, which will essentially allow for the continuation of the existing use and its enhancement. In accordance with the provisions of the EU Habitats Directive 1992 and the Planning & Development Act, any proposed development with potential to impact upon the integrity of a European Site shall be subject to an Appropriate Assessment;
- 3. Where there is existing undeveloped lands, the lands have only be zoned for new development where it can be justified that such zoning and development arising therefrom is essential for the town to achieve its development vision and strategic objectives. In accordance with the provisions of the EU Habitats Directive 1992 and the Planning & Development Act, any proposed development with potential to impact upon the integrity of a European Site shall be subject to an Appropriate Assessment;
- 4. Where there is existing undeveloped lands, and the development of these lands is not essential for the achievement of the development vision and strategic objectives for the town, the land will be zoned 'OS2' **natural areas**. The only developments that will be considered in such area are those which contribute to the objective of the natural areas zone (detailed in this plan) and that can be shown to not diminish the role and function of such areas, will not result in adverse impacts on the integrity of any EU protected site and will not diminish the biodiversity value of the lands or the ability of plants and animals to thrive and move through the area.

European Sites Objectives

To protect European Sites and a suitable buffer area from inappropriate development.

Projects giving rise to adverse effects on the integrity of European Sites (cumulatively, directly) arising from their size or scale, land take, proximity, resource requirements, emissions (disposal to land, water or air), transportation requirements, duration of construction, operation, decommissioning or from any other effects shall not be permitted on the basis of this plan⁴.

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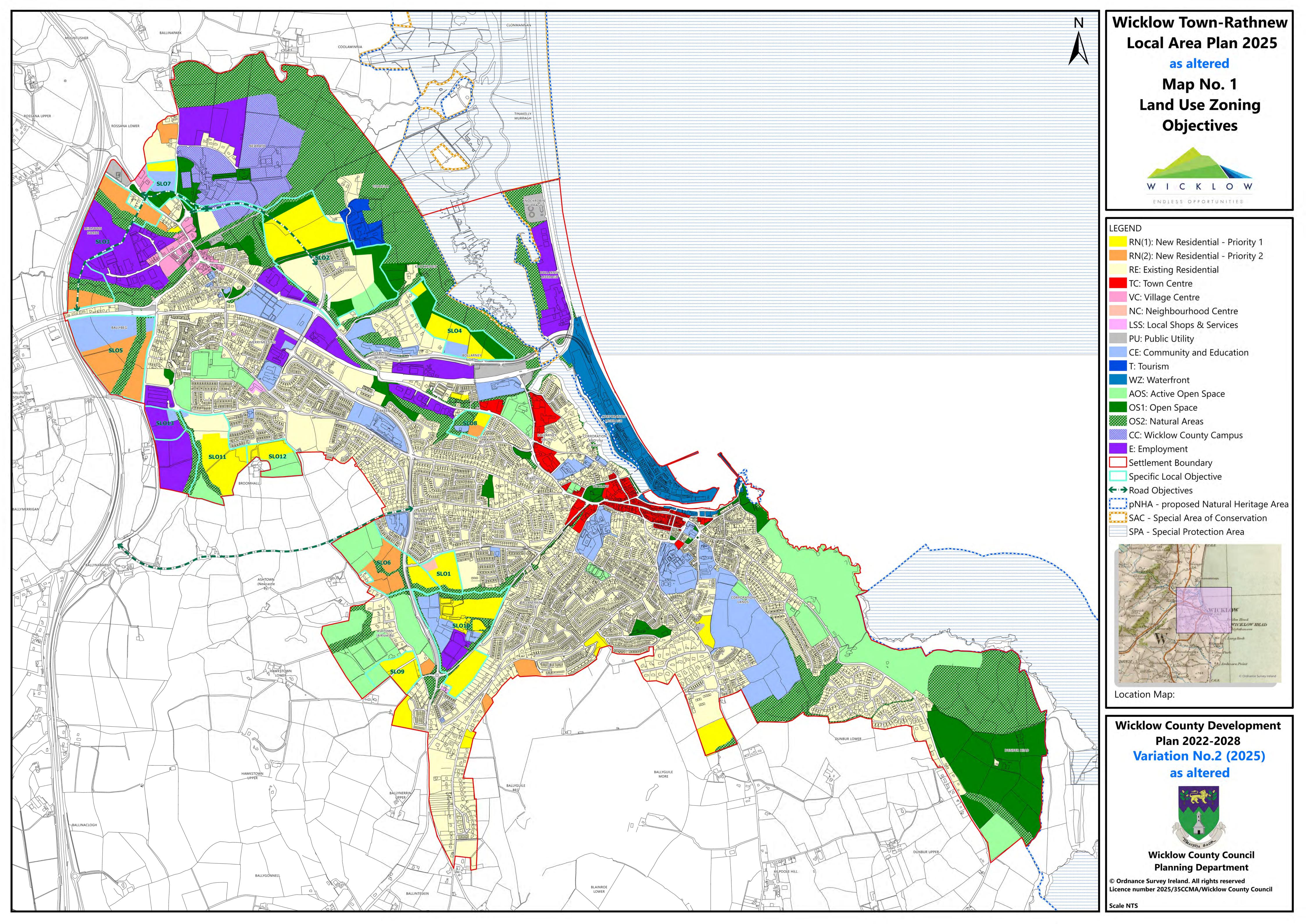
³ In accordance with Article 10 of the Habitats Directive, the aim is to protect and maintain linear landscape features which act as ecological corridors, such as watercourses (rivers, streams, canals, ponds, drainage channels, etc), woodlands, hedgerows and road and railway margins, and features which act as stepping stones, such as marshes and woodlands, which taken as a whole help to improve the coherence of the European network

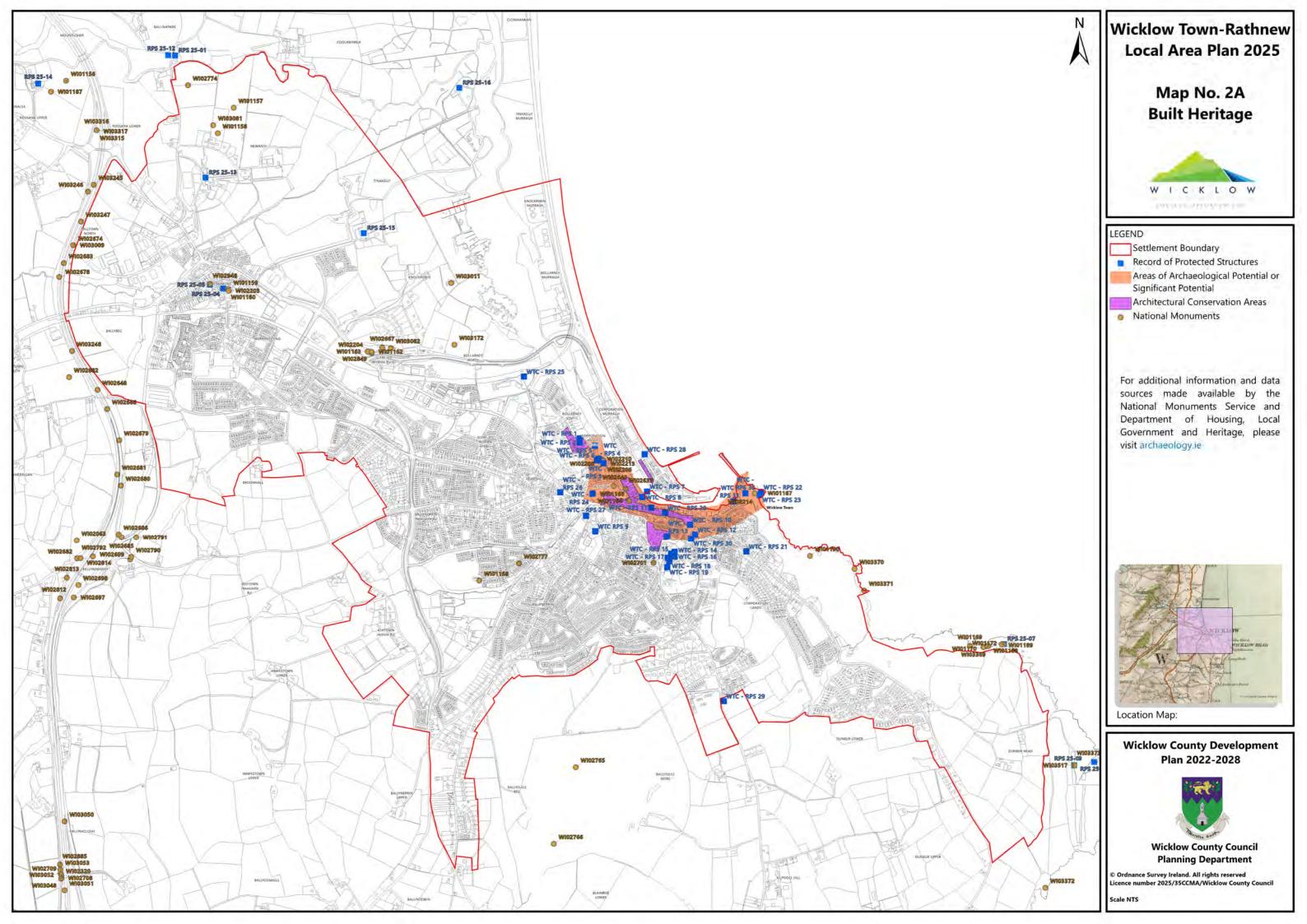
⁴ Except as provided for in Article 6(4) of the Habitats Directive, viz. there must be: a) no alternative solution available, b) imperative reasons of overriding public interest for the project to proceed; and c) adequate compensatory measures in place.

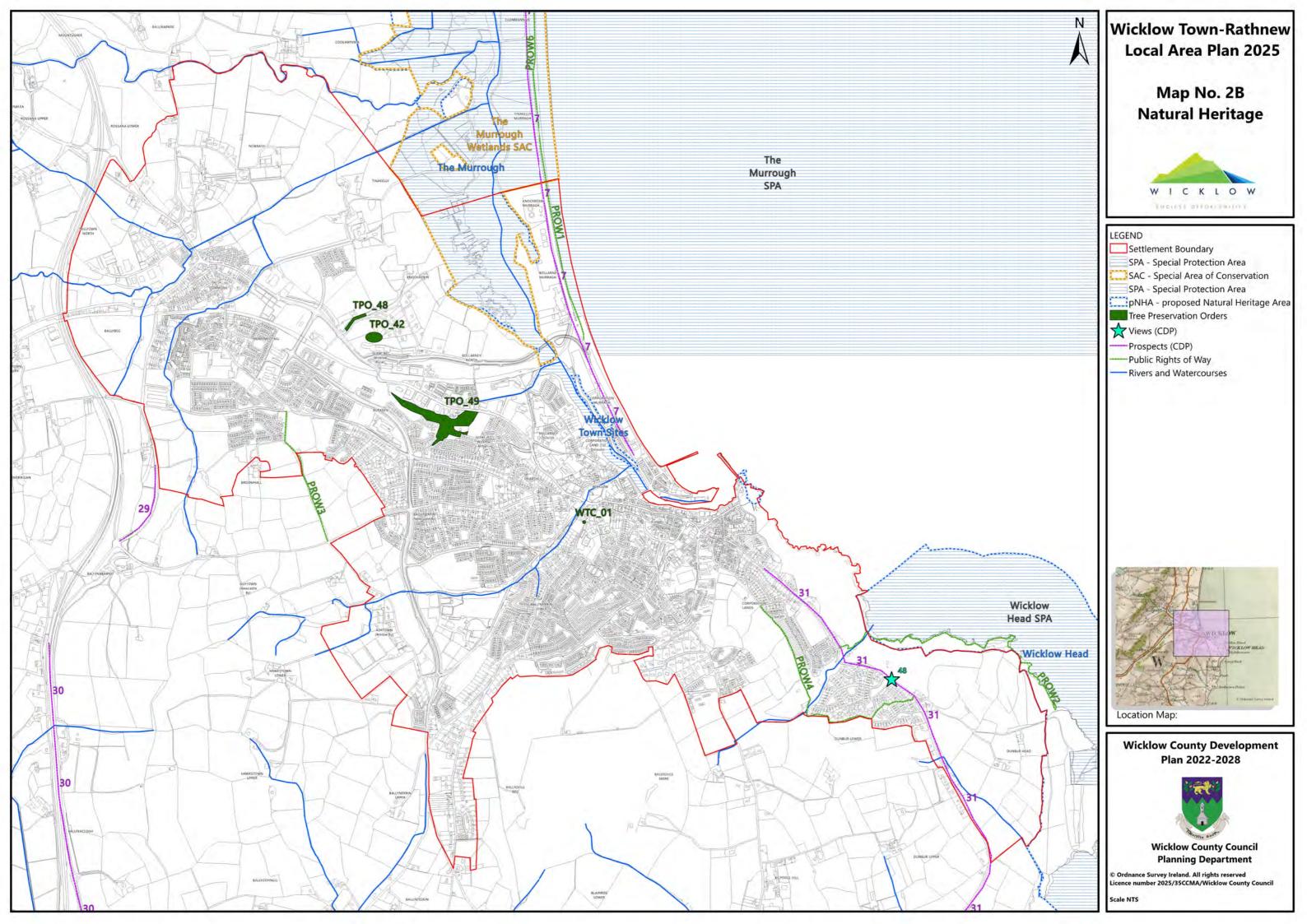
Ensure that development proposals, contribute as appropriate towards the protection and where possible enhancement of the ecological coherence of the European Site network and encourage the retention and management of landscape features that are of major importance for wild fauna and flora as per Article 10 of the EU Habitats directive. All projects and plans arising from this Plan will be screened for the need to undertake Appropriate Assessment under Article 6 of the Habitats Directive.

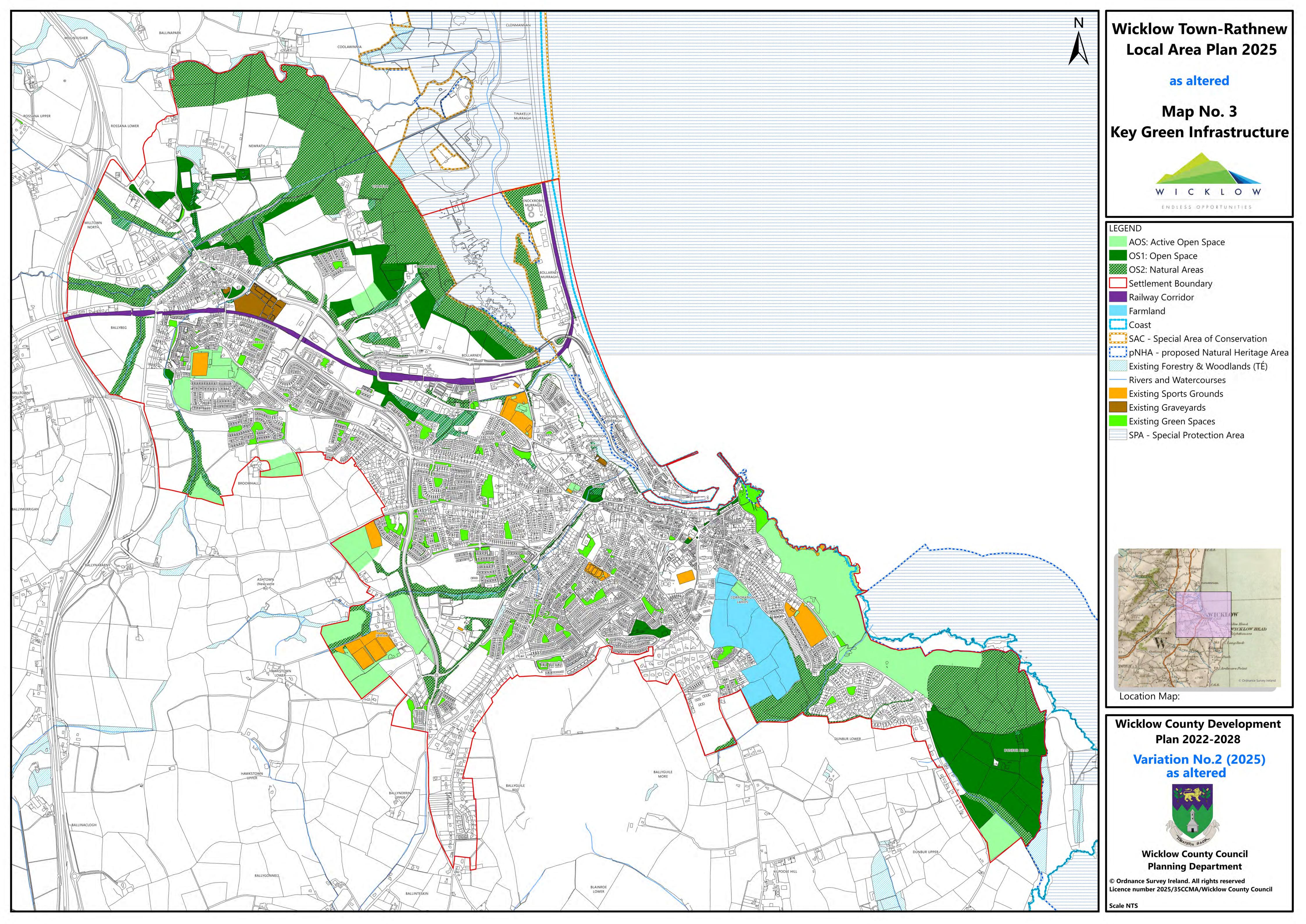
In order to ensure the protection of the integrity of European Sites, the planning authority is not limited to the implementation of the above objectives, and shall implement all other relevant objectives of the CDP and LAP as it sees fit.

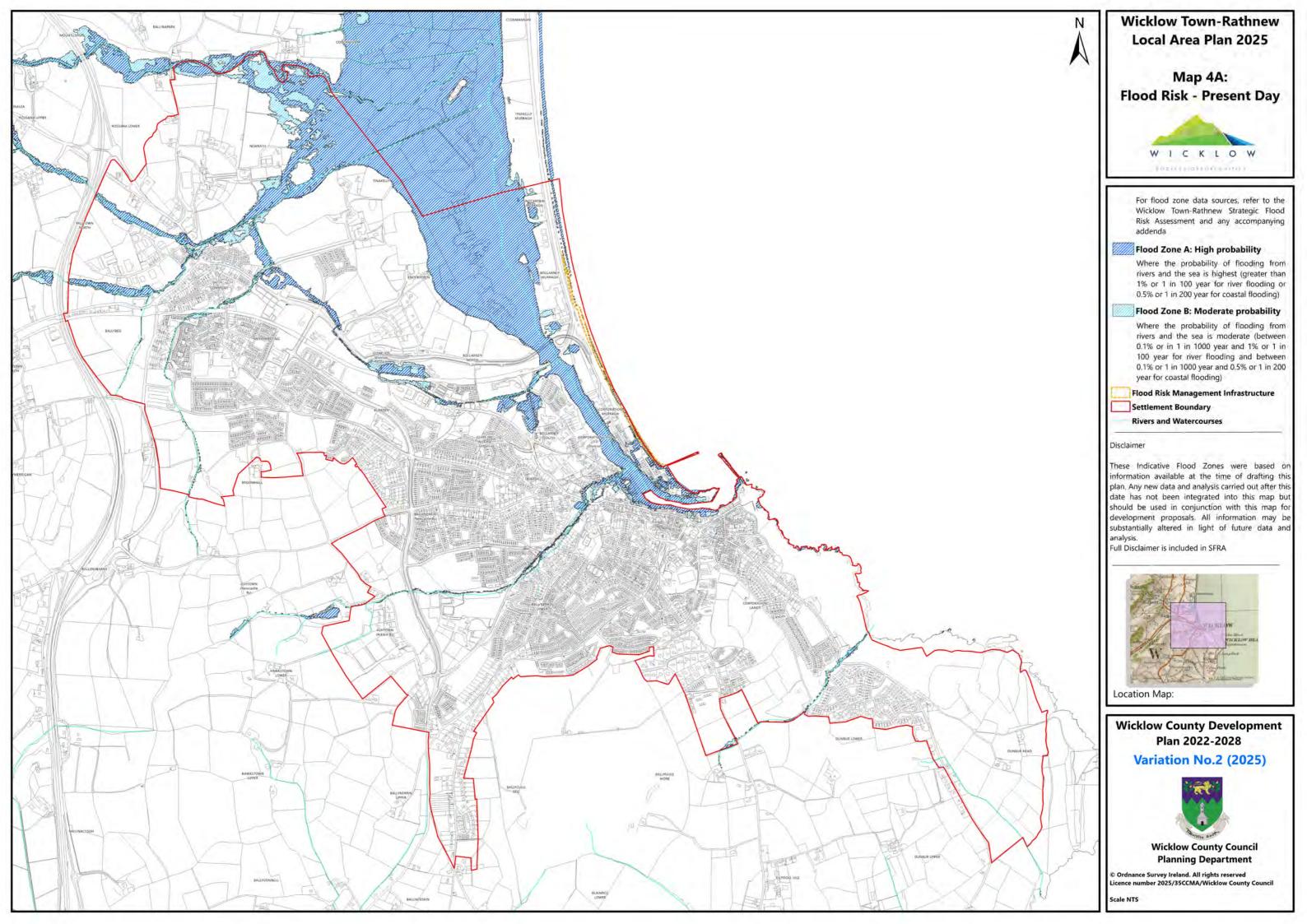
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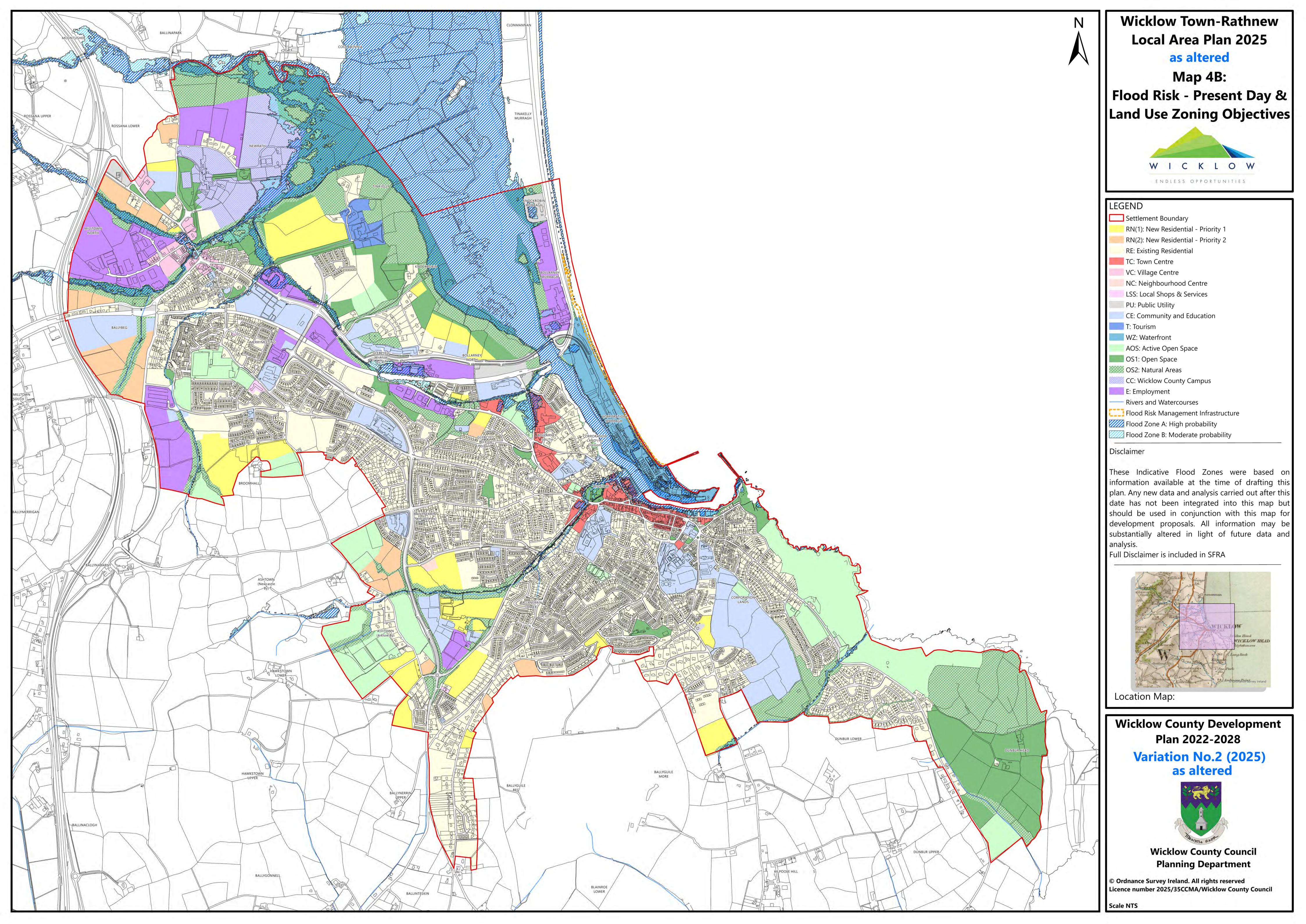


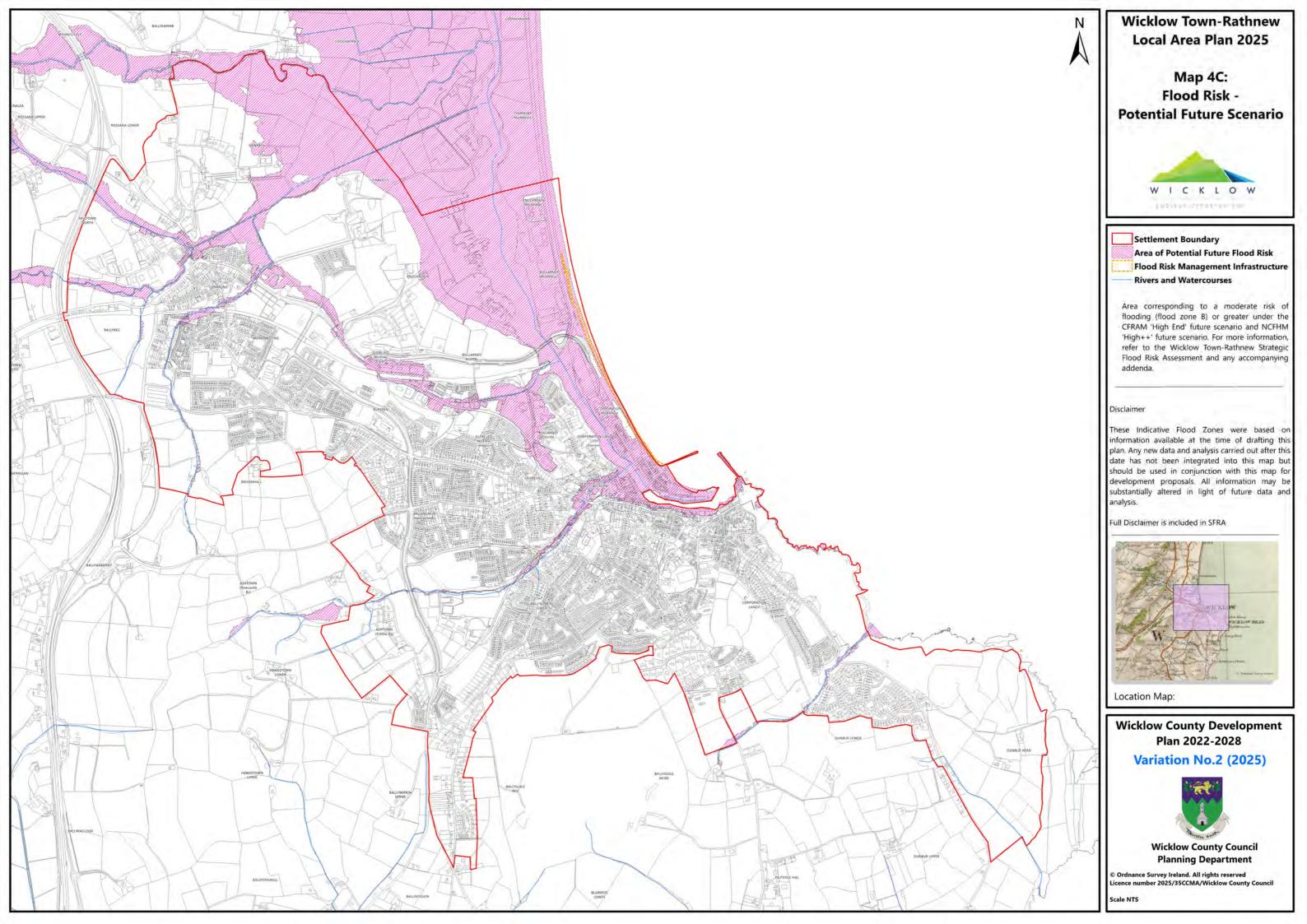


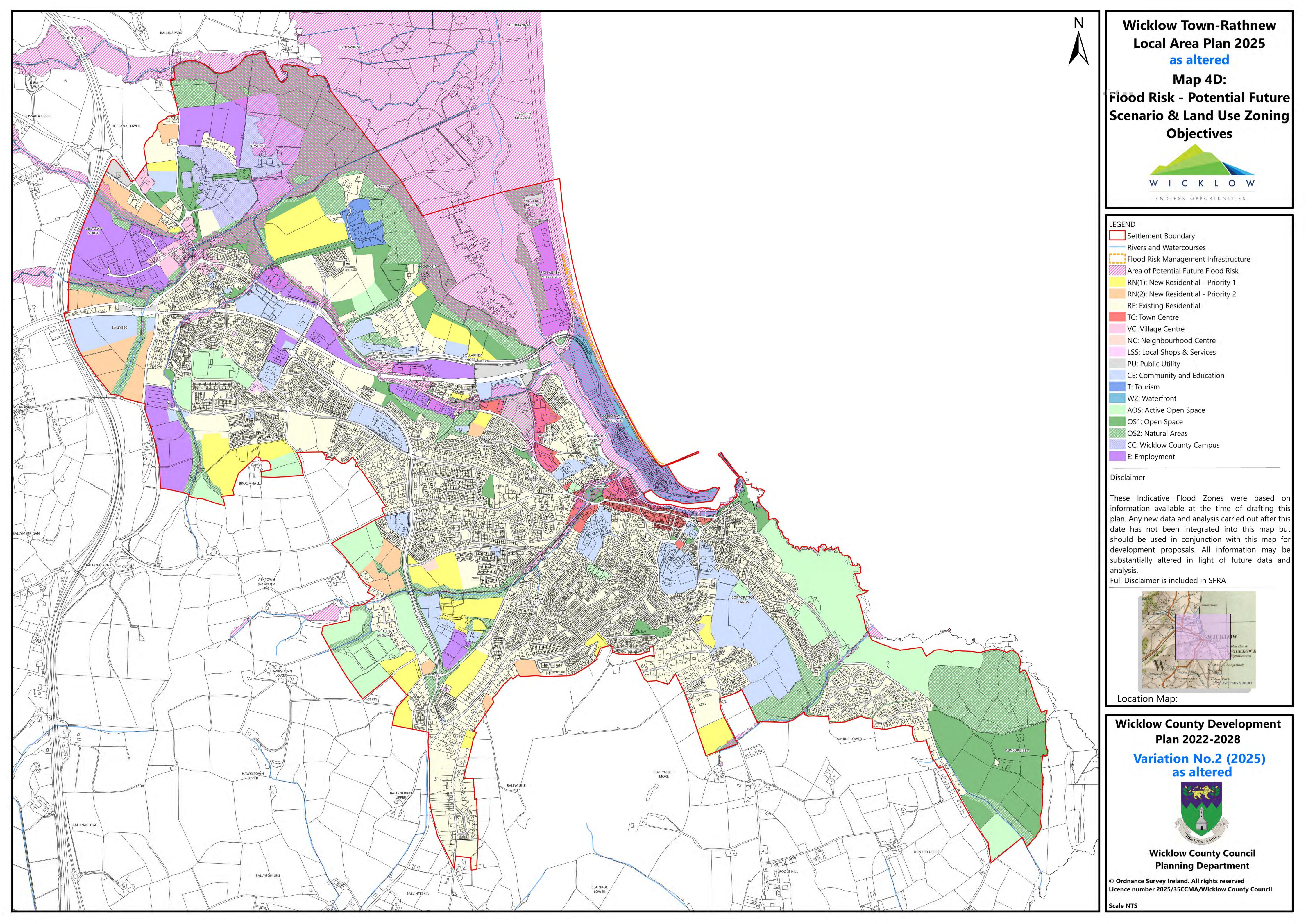


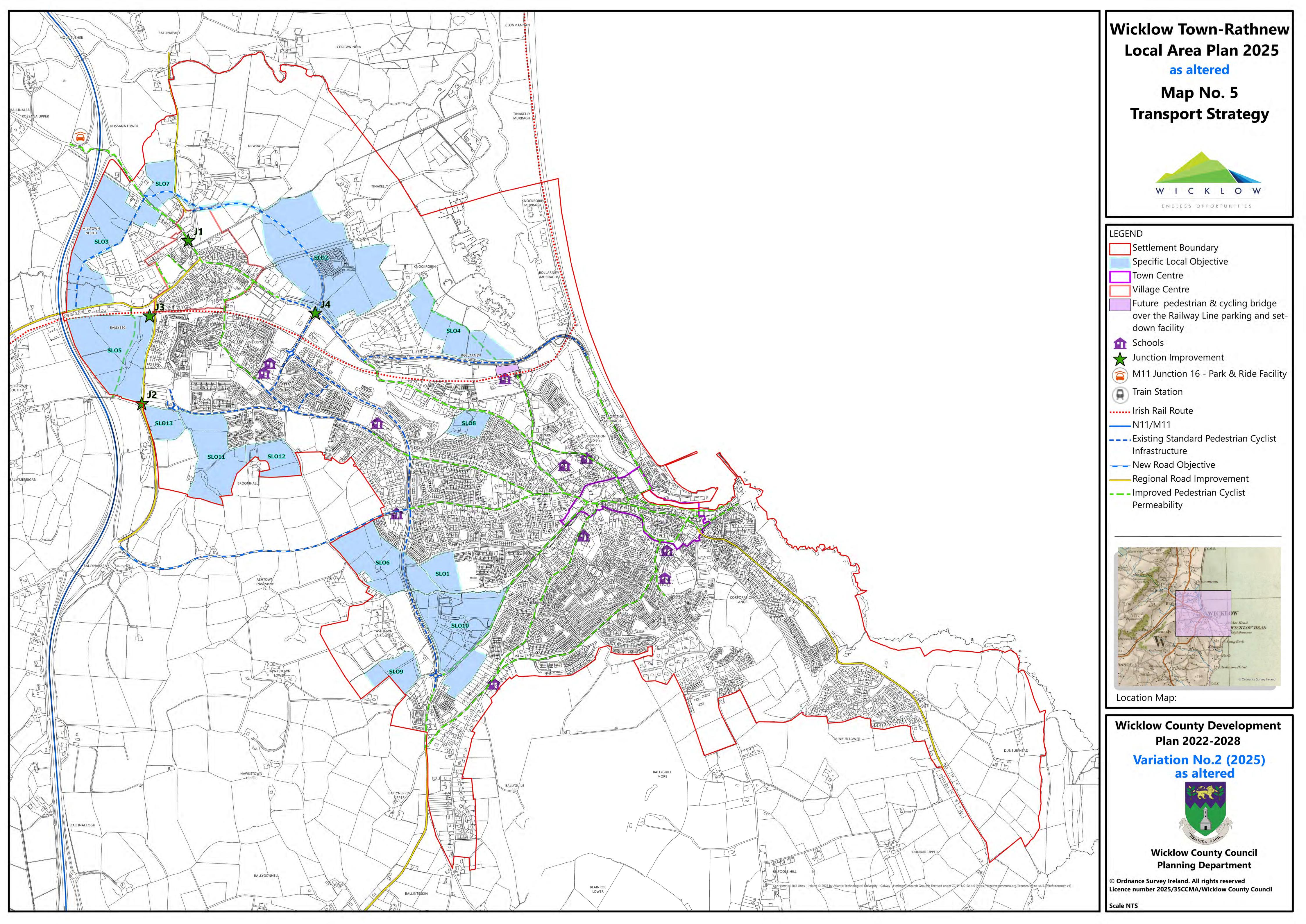








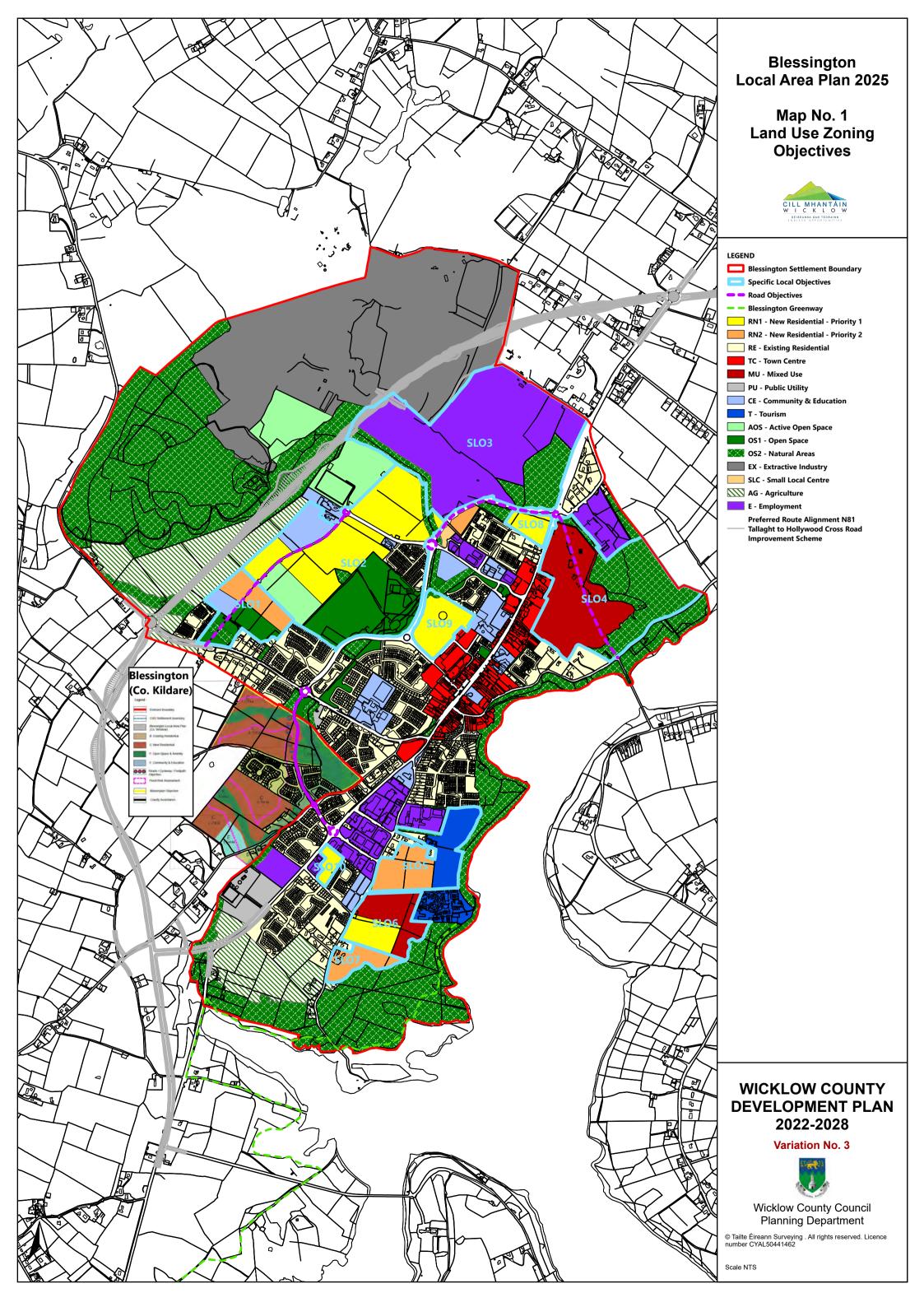


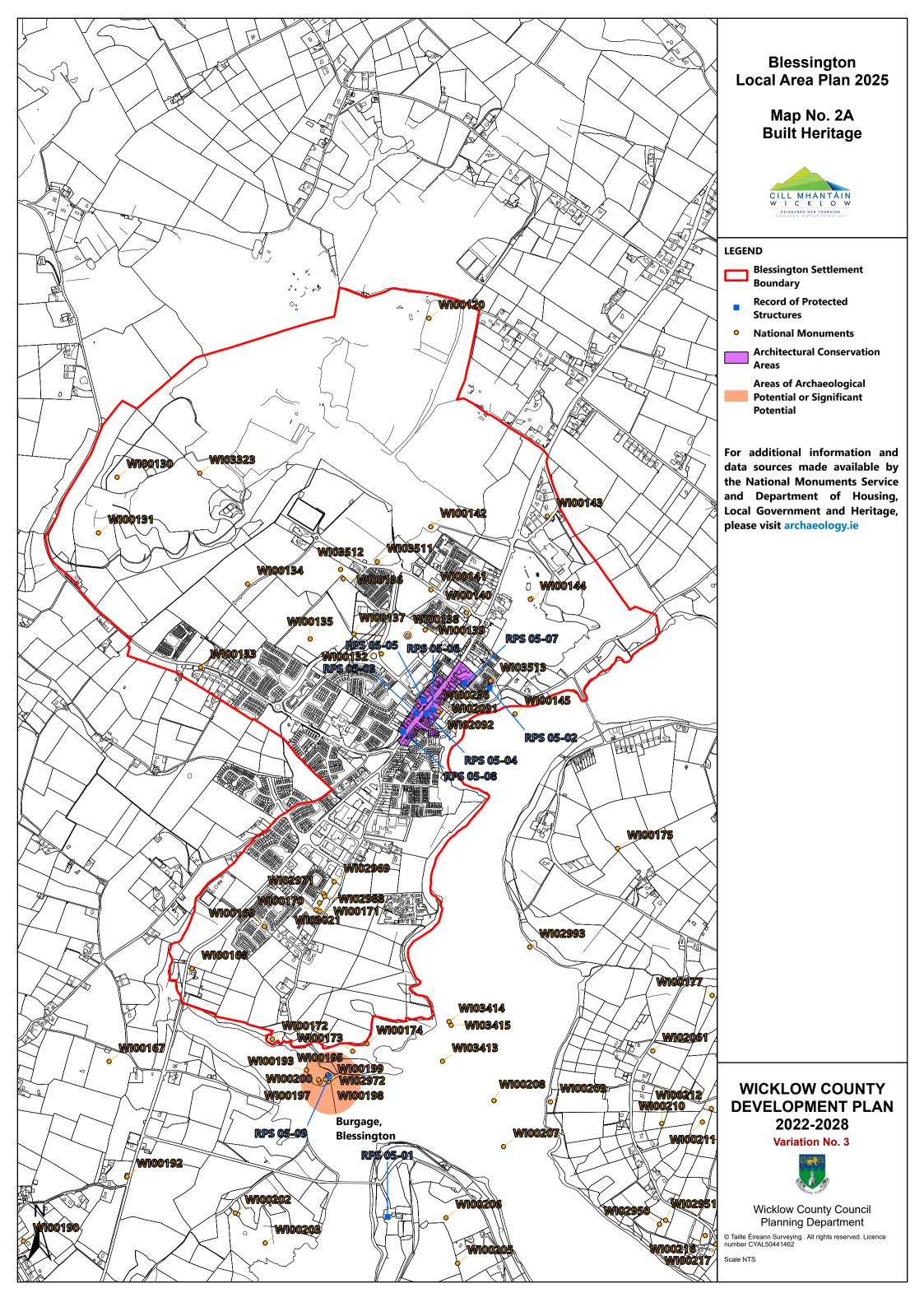


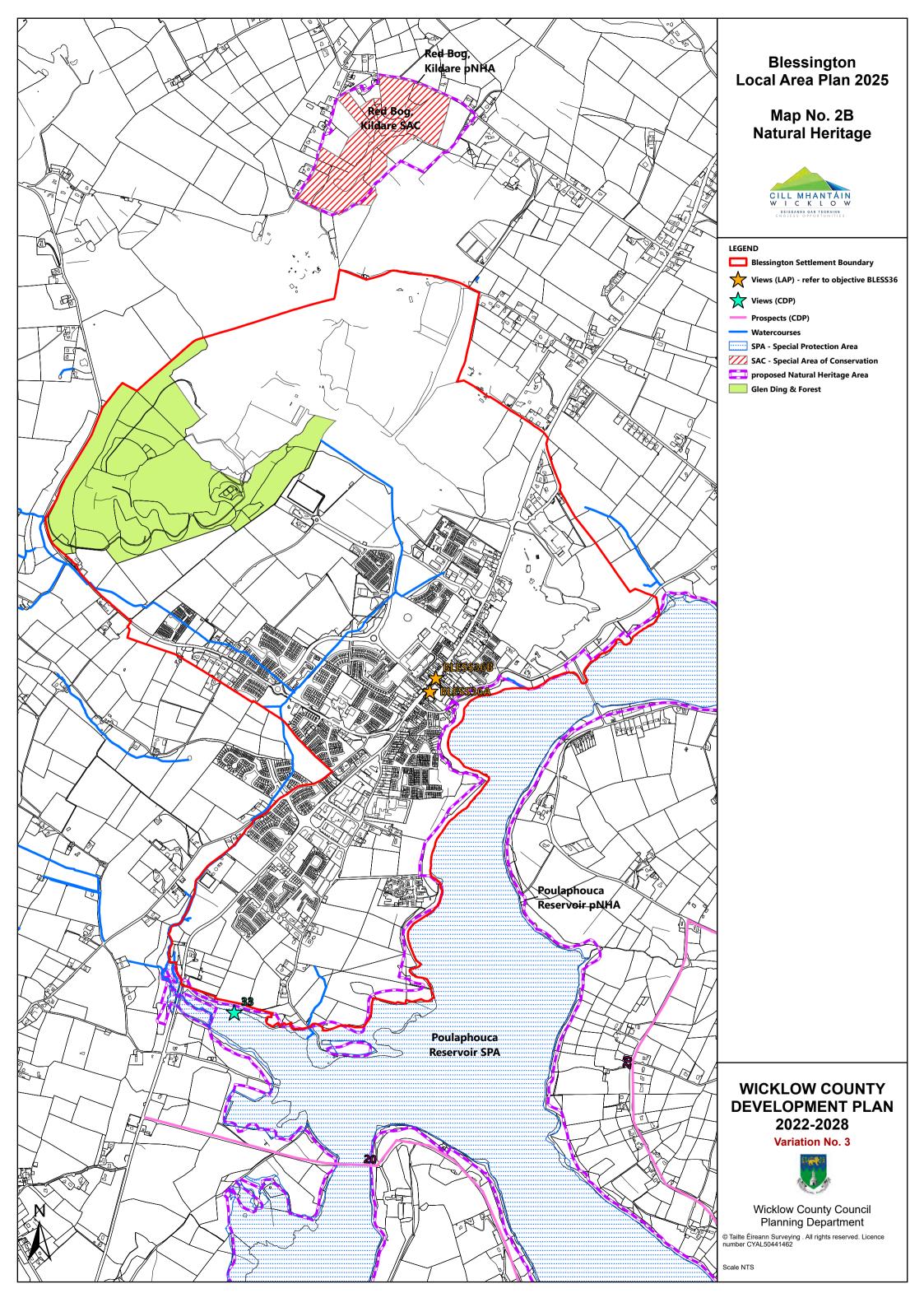
Мар 1	Land Use Map
Map 2A	Built Heritage Map
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Map 4B	Current Flood Risk & Land Use Zoning Objectives
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Map 5A	Transport Strategy
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Map 6B	Active Travel Strategy – Opportunity Sites
Мар 7	Lakeside Tourism Supporting Infrastructure

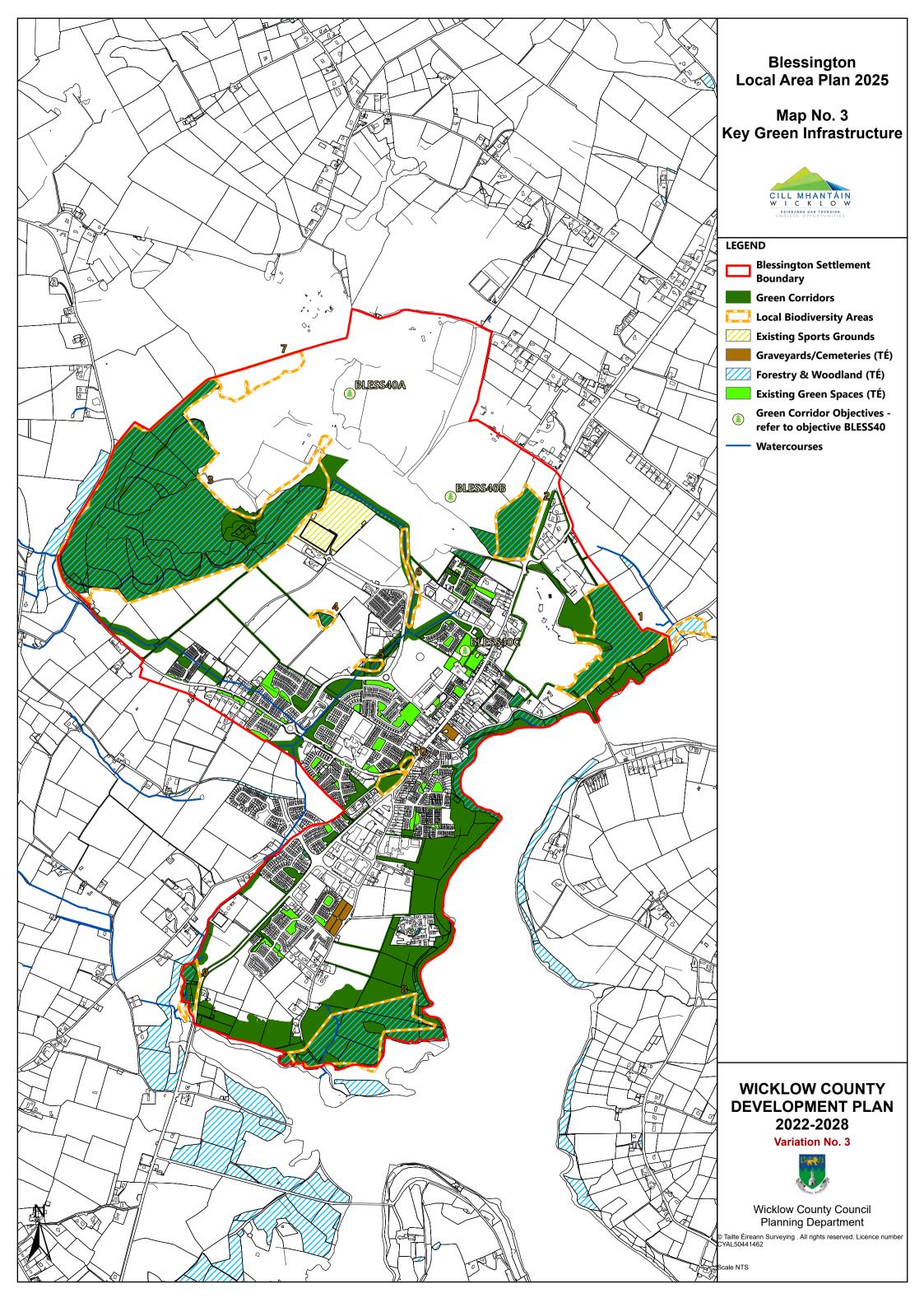
Blessington Local Area Plan 2025 Maps

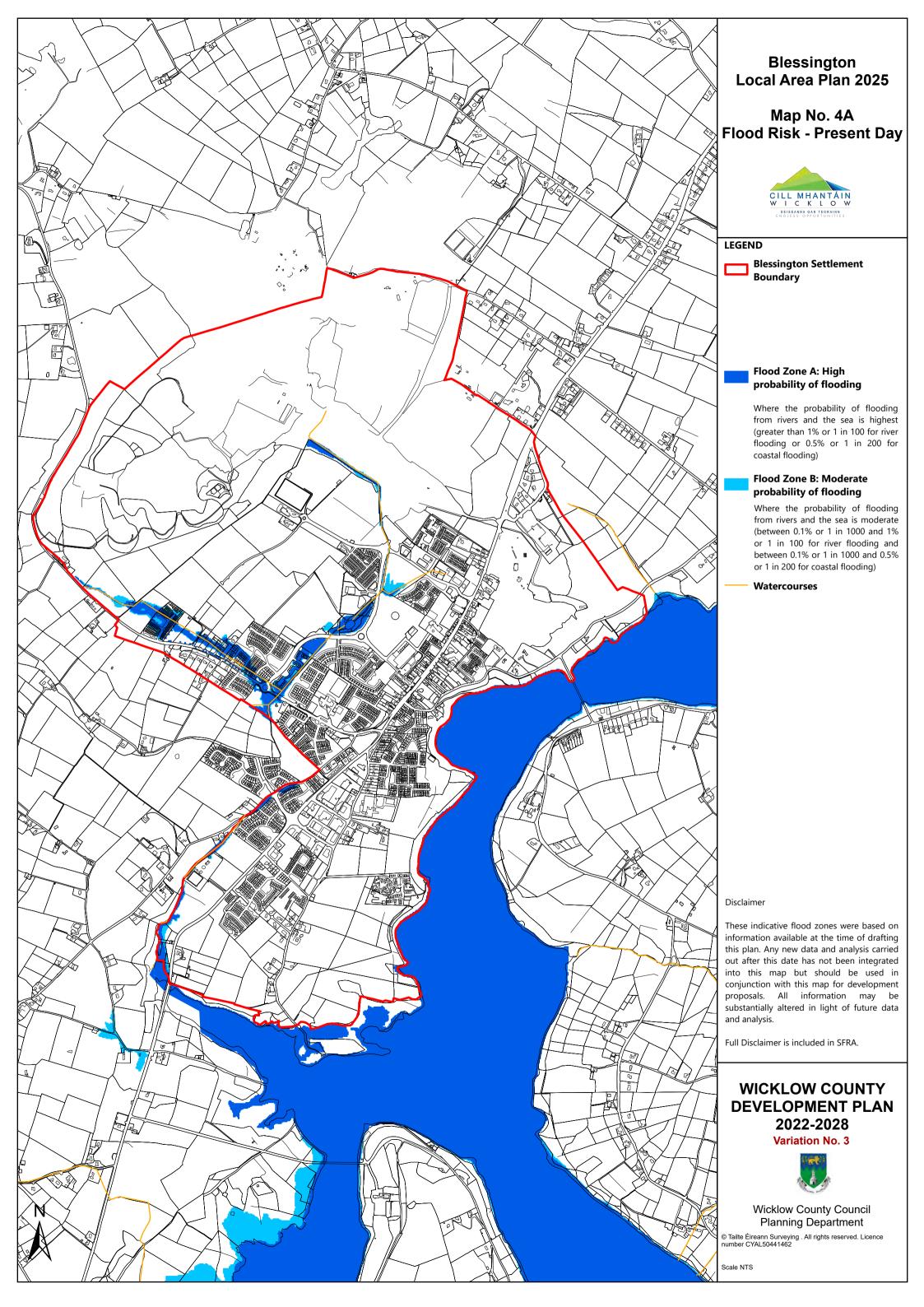
Part 5.2

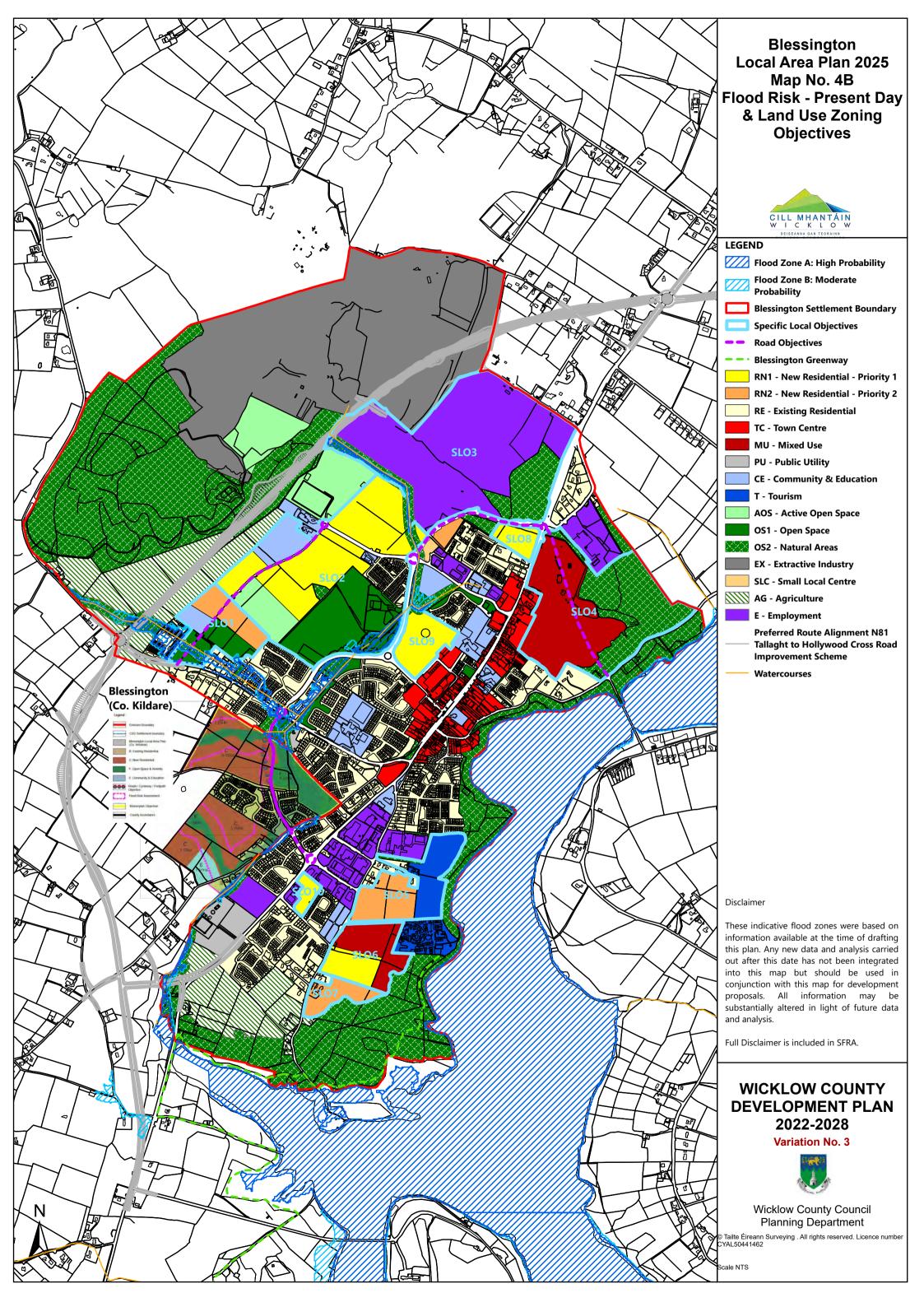


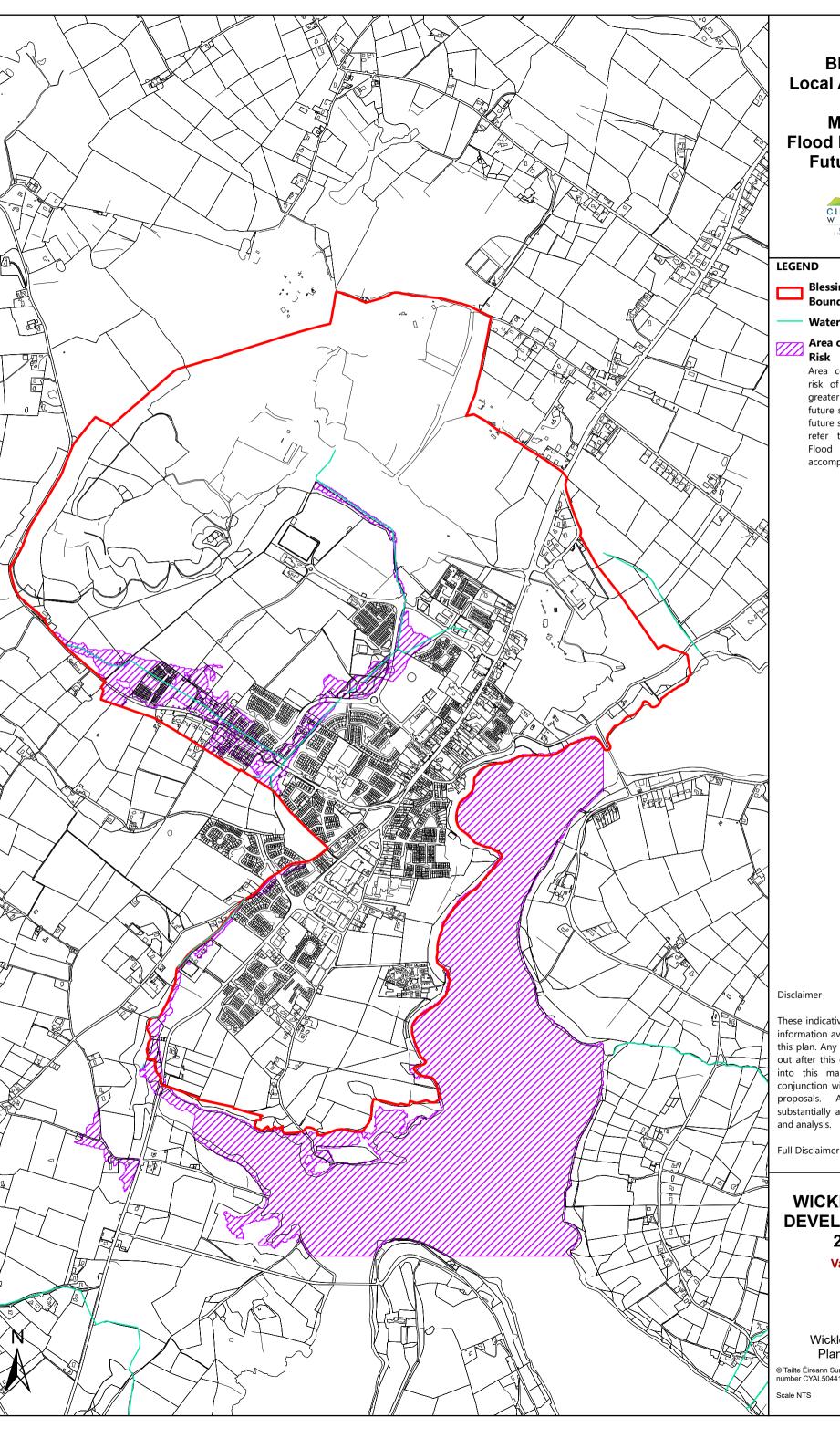












Blessington Local Area Plan 2025

Map No. 4C Flood Risk - Potential **Future Scenario**



Blessington Settlement Boundary

Watercourses

Area of Potential Future Flood

Area corresponding to a moderate risk of flooding (flood zone B) or greater under the CFRAM 'High End' future scenario and NCFHM 'High++' future scenario. For more information, refer to the Blessington Strategic Flood Risk Assessment and any accompanying addenda

These indicative flood zones were based on information available at the time of drafting this plan. Any new data and analysis carried out after this date has not been integrated into this map but should be used in conjunction with this map for development proposals. All information may be substantially altered in light of future data

Full Disclaimer is included in SFRA.

WICKLOW COUNTY DEVELOPMENT PLAN 2022-2028

Variation No. 3



Wicklow County Council Planning Department

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